

## Message Text

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INFO OCT-01 ISO-00 SSO-00 NSCE-00 CCO-00 /026 R

DRAFTED BY NEA/INS:DKUX:EI

APPROVED BY P:JJSISCO

PM - MR. VEST (SUBS)

PM - MR. DWORKEN

USIA - MR. BRESCIA (SUBS)

NEA - MR. ATHERTON

S/S -PSHANKLE

S:JCOVEY

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O 152349Z JUL 75 ZFF4

FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

S E C R E T STATE 166748 TOSEC 070019

EXDIS

E.O. 11652: GDS

TAGS: PFOR, IN; US

SUBJECT: ACTION MEMORANDUM: SAXBE'S RECOMMENDATIONS

(S/S NO.7514345)

FOR SECRETARY FROM SISCO

### 1. THE PROBLEM.

SAXBE HAS SENT IN TWO CABLES (NEW DELHI 9254, 9255) RECOMMENDING THAT HE SEE MRS. GANDHI IN THE NEAR FUTURE, THAT HE NOT PROTEST THE SMALL SECOND DEMONSTRATION IN FRONT OF THE USIS JULY 9 AND THAT WE DEFER THE INDIAN OCEAN NAVAL DEPLOYMENT PLANNED TO BEGIN ABOUT JULY 17. WE HAVE REPEATED HIS MESSAGES BY SEPTTEL.

### 2. BACKGROUND/ANALYSIS:

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A. MEETING WITH THE PRIME MINISTER. WE THINK A MEETING BETWEEN SAXBE AND THE PRIME MINISTER WOULD BE HELPFUL. IT WOULD PERMIT SAXBE TO GET SOME PERSONAL READING OF HER FRAME OF MIND AND THOUGHTS ABOUT INDO-U.S. RELATIONS AND ALSO GIVE HIM AN OPPORTUNITY TO PUT ACROSS OUR COMPLAINTS ABOUT INDIAN CRITICISM AS PART OF A BROADER REVIEW OF BILATERAL RELATIONS. WHILE STRESSING THE POSITIVE--MRS.

GANDHI'S RECENT FRIENDLY REMARKS AND OUR INTEREST IN A CONTINUING EFFORT TO DEVELOP RELATIONS--SAXBE PROPOSES TO MAKE CLEAR THAT ANTI-U.S. CRITICISM AND DEMONSTRATIONS WILL HAVE AN ADVERSE IMPACT ON THE PROCESS.

THE ONLY DOUBT WE HAVE RELATES TO SAXBE'S PROPOSED HANDLING OF THE PRESIDENT'S VISIT TO INDIA (PARA 9 OF NEW DELHI 9254). WE HAVE RECOMMENDED THAT THE PRESIDENT NOT VISIT SOUTH ASIA AT THIS TIME. NO DECISION HAS YET BEEN MADE AND, IN ANY CASE, WE DO NOT BELIEVE SAXBE SHOULD TAKE THE INITIATIVE IN DISCUSSING THE VISIT WITH MRS. GANDHI. THIS WOULD BE ASSUMED TO BE THE PRIMARY PURPOSE OF THE SESSION, ESPECIALLY BY THE PRESS- AND SUBSTANTIALLY DIMINISH THE ADVANTAGES WE HOPE TO DERIVE FROM A CALL AT THIS TIME. WE BELIEVE IT PREFERABLE TO HANDLE THE QUESTION OF THE VISIT AT AN APPROPRIATE TIME WITH KAUL AND MEA, AS SAXBE PREVIOUSLY SUGGESTED. IF MRS. GANDHI RAISES THE ISSUE, SAXBE CAN SIMPLY SAY THAT HE HAS NOT RECEIVED ANY RECENT WORD ON IT.

B. PROTEST OVER SECOND DEMONSTRATION. IN STATE 161677, WE TOLD SAXBE TO PROTEST THE SECOND SMALL DEMONSTRATION BEFORE USIS DELHI JULY 9. WE FELT THAT SAXBE SHOULD DO THIS SINCE THE GOI HAS TO APPROVE DEMONSTRATIONS UNDER THE PRESENT STATE OF EMERGENCY JUST AS IT MUST CONSENT TO ANY ANTI-AMERICAN ARTICLES PUBLISHED IN THE CENSORED PRESS. HE HAS COME BACK RECOMMENDING AGAINST ANOTHER PROTEST NOTING THAT WE ARE ON FIRMER GROUND IN CONCENTRATING OUR COMPLAINTS AGAINST ANTI-U.S. STATEMENTS BY INDIAN LEADERS. WE ARE INCLINED TO ACCEPT SAXBE'S JUDGMENT AS THE MAN-ON-THE-SCENE. POLICE PROTECTION WAS APPARENTLY ADEQUATE AND WE CAN ASSUME THAT OUR BASIC MESSAGE ON DEMONSTRATIONS

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GOT THROUGH BY MEANS OF THE PROTESTS LODGED IN DELHI AND WASHINGTON ABOUT THE JULY 8 DEMONSTRATION.

C. INDIAN OCEAN DEPLOYMENT. WE BELIEVE THE EMBASSY IS BEING OVERLY SENSITIVE REGARDING THE IMPACT OF THE PROPOSED INDIAN OCEAN NAVAL DEPLOYMENT ON INDO-AMERICAN RELATIONS. THE TASK GROUP (GUIDED MISSILE CRUISER, 2 FRIGATES, AND OILER) IS A ROUTINE AND PERIODIC DEPLOYMENT

IN LINE WITH THE POLICY ANNOUNCED A YEAR AND A HALF AGO, AND IT IS HARD TO SEE WHY IT SHOULD PRECIPITATE THE DIRE CONSEQUENCES SUGGESTED IN NEW DELHI 9255. IF THIS WERE OUR FIRST INDIAN OCEAN DEPLOYMENT, THE EMBASSY MIGHT HAVE A POINT, BUT THIS IS HARDLY THE CASE. IN ANY EVENT, WE DO NOT THINK WE SHOULD ALLOW A POSSIBLE NEGATIVE INDIAN RESPONSE TO GOVERN OUR INDIAN OCEAN NAVAL DEPLOYMENTS. THUS, WE DO NOT BELIEVE ANY CHANGE SHOULD BE MADE IN THE PLANNED SCHEDULE AT THIS TIME. THE DEPLOYMENT IS DUE TO BEGIN

ABOUT JULY 17 AND THE GROUP'S ITINERARY (SEYCHELLES, MAURITIUS, MOMBASA, GULF OF ADEN, GULF OF OMAN) KEEPS IT AWAY FROM THE SUBCONTINENT UNTIL AUGUST 22-26 WHEN PORT CALLS ARE TENTATIVELY SCHEDULED FOR KARACHI AND THEN COLOMBO. WE WILL, OF COURSE, REVIEW THE PORT CALL AT KARACHI IN THE LIGHT OF DEVELOPMENTS IN THE SUBCONTINENT.

3. RECOMMENDATION: THAT YOU APPROVE THE TELEGRAM TO SAXBE

APPROVE            DISAPPROVE

4. CLEARED: VEST (SUBS), PM:DWORKE, USIA:BRESCIA(SUBS), NEA:ALATHERTON.

DRAFT TELEGRAM TO NEW DELHI

SUBJECT: DELHI RECOMMENDATIONS

REF: A) NEW DELHI 9254; B) NEW DELHI 9255

1. WE AGREE THAT IT WOULD BE USEFUL FOR YOU TO MEET WITH  
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MRS. GANDHI IN THE NEAR FUTURE. THE SECRETARY IS SCHEDULED TO SEE AMBASSADOR KAUL ON WEDNESDAY, JULY 16, AND THE TWO MEETINGS SHOULD AFFORD A TIMELY OPPORTUNITY TO REVIEW OUR BILATERAL RELATIONS. THE THEMES YOU PROPOSE TO STRESS (PARA 6 OF REFTEL A) STRIKE US AS CORRECT AND SHOULD PROVIDE A FRAMEWORK WITHIN WHICH TO GET ACROSS TO MRS. GANDHI OUR UNHAPPINESS ABOUT ANTI-AMERICAN ALLEGATIONS BY SENIOR INDIAN LEADERS AND THE CENSORED PRESS. WITH REGARD TO THE PRESIDENT'S VISIT, WE HAVE YOUR PREVIOUS RECOMMENDATIONS UNDER CONSIDERATION AND DO NOT YET HAVE A DECISION. WE DOUBT, IN ANY EVENT, THAT YOU SHOULD BREAK THE NEWS ON THIS PARTICULAR CALL IF THE DECISION IS TO POSTPONE THE VISIT. IT WOULD NO DOUBT BE INTERPRETED AS THE PRIMARY PURPOSE FOR YOUR MEETING, GIVE A NEGATIVE CAST TO THE SESSION AND DIMINISH THE ADVANTAGES THAT MIGHT FLOW FROM IT. WE BE-

LIEVE, THEREFORE, THAT THE QUESTION OF THE PRESIDENT'S VISIT, SHOULD HE DECIDE TO POSTPONE IT, BE TAKEN UP WITH KAUL HERE AND WITH FOREIGN MINISTRY OFFICIALS AS APPROPRIATE. IF SHE RAISES THE QUESTION, YOU CAN SIMPLY SAY YOU HAVE NOT RECEIVED ANY RECENT WORD.

2. REGARDING THE QUESTION OF A PROTEST FOR THE SECOND DEMONSTRATION AT USIS DELHI ON JULY 9, WE DEFER TO YOUR JUDGMENT. WHILE IT IS TRUE WE HAVE NOT PREVIOUSLY PROTESTED SIMILAR DEMONSTRATIONS IN THE PAST, THE SITUATION WAS DIFFERENT IN ABSENCE OF STATE OF EMERGENCY. HOWEVER, WE AGREE WITH YOU THAT WE HAVE ALREADY MADE OUR POINT. THERE WAS ADEQUATE POLICE PROTECTION AND WE SHOULD AT THIS TIME FOCUS OUR PROTESTS ON ANTI-AMERICAN STATEMENTS BY SENIOR LEADERS AND THE PRESS.

3. REGARDING THE INDIAN OCEAN TASK GROUP DEPLOYMENT, WE APPRECIATE THE SENSITIVITY OF EVENTS IN INDIA BUT DO NOT CONSIDER THEM OVERRIDING AND INTEND TO MAINTAIN PRESENT PLANS (STATE 161151)- THE SCHEDULED INDIAN OCEAN NAVAL DEPLOYMENT IS ROUTINE AND CONSISTENT WITH POLICY STATED IN LATE 1973 TO RESUME PERIODIC DEPLOYMENTS TO AREA. IT IS NOT RELATED EITHER IN ORIGIN OR INTENT TO THE PRESENT SITUATION IN INDIA, AND CAN BE PRESENTED CREDIBLY AS AN INDEPENDENT ACT OF A ROUTINE NATURE DECIDED SOME TIME BEFORE RECENT INDIAN DEVELOPMENTS. WE HOPE THE GOI WILL NOT  
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OVERREACT TO A FOUR-SHIP GROUP MADE UP OF 1 CRUISER, 2

FRIGATES AND AN OILER. THE TASK GROUP'S ITINERARY DOES NOT TOUCH SOUTH ASIA UNTIL A STOP AT KARACHI NOW SCHEDULED FOR AUGUST 22-26. BEFORE THEN THE GROUP WILL PROCEED TO THE SEYCHELLES, MAURITIUS, MOMBASA, GULF OF ADEN AND GULF OF OMAN IN THAT ORDER AFTER TRANSITING STRAITS OF MALACCA. INGERSOLL

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## Message Attributes

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